Reasonable Inquiry and the Preparation of Bankruptcy Schedules

I. Guiding Principles- Outlining a discussion of an attorney's responsibility to make factual inquiries or engage in investigation as to underlying facts when assisting Debtors in the completion of Bankruptcy Schedules and Statement of Financial Affairs

Integrity of Bankruptcy Schedules and Statements of Financial Affairs is fundamental to the bankruptcy process.

Misrepresentations on the Schedules and Statement of Financial Affairs can lead to significant negative consequences for Debtors and/or principals of Debtors both civilly and criminally. *See, i.e.,* 11 U.S.C. § 727; 11 U.S.C. § 523(a)(3); 18 U.S.C. §152; and 18 U.S.C. §157.

"A lawyer is a representative of clients ... an officer of the legal system and a public citizen having special responsibility for the quality of justice." *West Virginia Rules of Prof'l Conduct*, Preamble ¶ 1 (2015).

The Rules of Professional Conduct require a lawyer to act with commitment and dedication to the interests of the client.

Attorneys are professionals. Individuals place their financial lives, and more, in their attorney's hands. Attorneys have ethical obligations to their clients regardless of the economic pressures which might exist.

Lawyers are professionals that owe fiduciary duties to their individual clients and must continue to represent them even if initially rosy predictions turn sour.

Attorneys are officers of the court, as well as professionals. As such, they are held to a high standard regarding their knowledge of Court Rules and Administrative Procedures. In the absence, therefore, of very extenuating circumstances, an attorney may not plead ignorance to procedural rules.

It is well established that a court has the inherent authority to sanction and discipline these attorneys who appear before it.

The bankruptcy court possesses broad authority, pursuant to 11 U.S.C. § 105, to issue any order necessary or appropriate to carry out the provisions of the Bankruptcy Code.

The purpose of attorney disciplinary proceedings is not to punish the attorney, but rather protect the public, maintain the integrity of the legal profession, and protect the administration of justice from reproach.

II. Sources of the Duty to Make Reasonable Inquiry

West Virginia Rules of Professional Conduct

Rule 1.1 – Competence - A lawyer shall provide competent representation to a client. Competent representation requires the legal knowledge, skill, thoroughness and preparation reasonably necessary for the representation.

Rule 1.3—Diligence

(a) A lawyer shall act with reasonable diligence and promptness in representing a client.

Rule 1.4—Communication

- (a) A lawyer shall:
- (1) promptly inform the client of any decision or circumstance with respect to which the client's informed consent, as defined in Rule 1.0 (e), is required by these Rules;
- (2) reasonably consult with the client about the means by which the client's objectives are to be accomplished;
- (3) keep the client reasonably informed about the status of the matter;
- (4) promptly comply with reasonable requests for information; and

- (5) consult with the client about any relevant limitation on the lawyer's conduct when the lawyer knows that the client expects assistance not permitted by the Rules of Professional Conduct or other law.
- (b) A lawyer shall explain a matter to the extent reasonably necessary to permit the client to make informed decisions regarding the representation.

Rule 3.1—Meritorious Claims and Contentions

A lawyer shall not bring or defend a proceeding, or assert or controvert an issue therein, unless there is a basis for doing so that is not frivolous, which includes a good faith argument for an extension, modification or reversal of existing law. A lawyer for the defendant in a criminal proceeding, or the respondent in a proceeding that could result in incarceration, may nevertheless so defend the proceeding as to require that every element of the case be established.

Rule 3.4—Fairness to Opposing Party and Counsel

A lawyer shall not:

- (a) unlawfully obstruct another party's access to evidence or unlawfully alter, destroy or conceal a document or other material having potential evidentiary value. A lawyer shall not counsel or assist another person to do any such act;
- (b) falsify evidence, counsel or assist a witness to testify falsely, or offer an inducement to a witness that is prohibited by law;
- (c) knowingly disobey an obligation under the rules of a tribunal except for an open refusal based on an assertion that no valid obligation exists;
- (d) in pretrial procedure, make a frivolous discovery request or fail to make reasonable diligent effort to comply with a legally proper discovery request by an opposing party;
- (e) in trial, allude to any matter that the lawyer does not reasonably believe is relevant or that will not be supported by admissible evidence, assert personal knowledge of facts in issue except when testifying as a witness, or state a personal opinion as to the justness of a cause, the credibility of a witness, the culpability of a civil litigant or the guilt or innocence of an accused; or

- (f) request a person other than a client to refrain from voluntarily giving relevant information to another party unless:
- (1) the person is a relative or an employee or other agent of a client; and
- (2) the lawyer reasonably believes that the person's interests will not be adversely affected by refraining from giving such information.

Rule 4.1 Truthfulness In Statements To Others

In the course of representing a client a lawyer shall not knowingly:

- (a) make a false statement of fact or law to a third person; or
- (b) fail to disclose a material fact when disclosure is necessary to avoid assisting a criminal or fraudulent act by a client, unless disclosure is prohibited by Rule 1.6.

Rule 5.3 Responsibilities Regarding Nonlawyer Assistants

With respect to a nonlawyer employer retained by or associated with a lawyer: (a) a partner or a lawyer who individually or together with other lawyers possesses managerial authority in a law firm shall make reasonable efforts to ensure that the firm has in effect measures giving reasonable assurance that the person's conduct is compatible with the professional obligations of the lawyer;

- (b) a lawyer having direct supervisory authority over the nonlawyer shall make reasonable efforts to ensure that the person's conduct is compatible with the professional obligations of the lawyer; and
- (c) a lawyer shall be responsible for conduct of such person that would be a violation of the Rules of Professional Conduct if engaged in by a lawyer if:
 - (1) the lawyer orders, or, with the knowledge of the specific conduct, ratifies the conduct involved; or
 - (2) the lawyer is a partner or has managerial authority in the law firm in which the person is employed, or has direct supervisory authority over the person, and knows or should have known of the conduct at a time when its consequences can be avoided or mitigated but fails to take remedial action.

Bankruptcy Code and Rules

11 U.S.C. § 707(b)(4)—enforcement of Federal Rule of Bankruptcy Procedure 9011

11 U.S.C. §§ 526(a)(2) and 527(b)—debt relief agency's duties of diligence, competence, communication and candor

Federal Rule of Bankruptcy Procedure 1008—petitions and schedules verified under penalty of perjury

Federal Rule of Bankruptcy Procedure 9011—attorney's duty to conduct reasonable inquiry prior to filing and certification of same

III. Common Issues and Illustrative Cases

A. Whose job is it to explain bankruptcy?

If you are Debtor's counsel, its primarily yours-

As described by Judge St. John in *In re T.H.*, 529 B.R. 112, 143 (Bankr. E.D. Va. 2015)

An attorney has an obligation to appropriately counsel a client and appropriately explain the law to allow the client to make informed decisions. Virginia Rule of Professional Conduct 1.4(b) provides: "A lawyer shall explain a matter to the extent reasonably necessary to permit the client to make informed decisions regarding the representation." This obligation is all the more critical in bankruptcy representations where the debtor may lack a sophisticated understanding of the intricacies of the bankruptcy process and the legal effect of certain actions. See In re Smith, 2014 WL 128385, at *6 ("Bankruptcy clients rely on their attorneys to explain an unfamiliar and complicated process so that they can make informed, appropriate decisions.") (citing In re Alvarado, 363 B.R. at 487). The decision whether to file bankruptcy is a monumental, personal, and important decision in any potential debtor's life. *In re Tran*, 2014 WL 5421575, at *6. It is the responsibility of the bankruptcy attorney to counsel and advise a potential debtor of the consequences and effects of this important decision and to assist the individual in determining whether filing is an appropriate and desired course of action. *See In re Smith*, 2014 WL 128385, at *6 (*citing In re Daw*, No. 09–00690–TLM, 2011 WL 231362, *4 (Bankr.D. Idaho Jan. 24, 2011) (slip copy)). As explained by Judge Phillips, "[A]n attorney has an affirmative duty to meet with his clients and counsel them regarding the legal significance of their actions." *Id.* (*citing In re Dalton*, 95 B.R. 857, 860 (Bankr.M.D.Ga.1989)).

B. And When the Pointing of Fingers Starts...

Courts have inherent power to police the conduct of attorneys as officers of the court. When the court sanctions an attorney for violating a court order, a finding of bad faith is not required. Bankruptcy practitioners must abide by all the rules set forth in the Bankruptcy Code and Federal Rules of Bankruptcy Procedure and also with all state ethical rules for the jurisdiction in which they practice.

Rule 4.1 of West Virginia's Rules of Professional Conduct requires that in the course of representing a client a lawyer shall not knowingly make a false statement.

West Virginia Rule of Professional Conduct 1.3(a) states: "A lawyer shall act with reasonable diligence and promptness in representing a client." Comment 3 to Rule 1.3 reads:

Perhaps no professional shortcoming is more widely resented than procrastination. A client's interests often can be adversely affected by the passage of time or the change of conditions; in extreme instances, as when a lawyer overlooks a statute of limitations, the client's legal position may be destroyed.

Even when the client's interests are not affected in substance, however, unreasonable delay can cause a client needless anxiety and undermine confidence in the lawyer's trustworthiness.

C. A series of ethical failings and violations leads to a hearing on Rule 9011 sanctions.

Long story short: Debtor's counsel filed a case without first having the male debtor obtain credit counseling. Male debtor was dismissed from case. In response to a U.S. Trustee inquiry, attorney's staff filed a credit counseling

certificate with what proved to be a handwritten alteration of the date of the counseling. Male debtor was only advised that the case had been dismissed when the notices of deposition were served.

In *In re Massie*, Case No. 07-50751 (April 23, 2008). Judge Krumm found as follows:

- (1) [Debtor's counsel] violated Rule 1.1 of the Virginia Rules of Professional Conduct by not providing competent representation to the Debtors by prematurely filing the Debtors' bankruptcy petition before the male Debtor had the opportunity to complete pre-petition credit counseling, [debtor's counsel] and his office rendered the male Debtor ineligible to be a debtor under the Bankruptcy Code.
- (2) Rule 1.3 of the Virginia Rules of Professional Conduct requires that "[a] lawyer shall act with reasonable diligence and promptness in representing a client." [Debtor's counsel] failed to diligently represent his clients by neglecting to review all documents related to their bankruptcy petition before filing them and by allowing the Debtors' petition to be filed before the male Debtor had the opportunity to complete the credit counseling course. [Debtor's counsel] failed to act with reasonable promptness in informing his client as to why the male Debtor's case was dismissed. Furthermore, [Debtor's counsel] did not act with reasonable promptness by delaying the refiling of the male Debtor's case until the fees owed under the original fee agreement had been paid in full.
- (3) [Debtor's counsel] violated Rule 1.4 of the Virginia Rules of Professional Conduct by failing to keep the Debtors reasonably informed about the status of their case. The Debtors testified that they did not understand why it was that the male Debtor was dismissed from their joint bankruptcy filing until they received the U.S. Trustee's request to take their deposition regarding [debtor's counsel] representation. [Debtor's counsel's] mistake in filing the Debtors' petition before the male Debtor received prepetition credit counseling was not conveyed to the Debtors; in fact, the Debtors had been told that [debtor's counsel] would only refile the male Debtor's case after the female Debtor had paid the remaining fees under the original fee agreement.
- (4) By not reasonably ensuring that his staff's conduct was compatible with his professional obligations, [debtor's counsel] violated Rule 5.3 of Virginia's Code of Professional Conduct. According to [debtor's counsel],

his secretary altered the male Debtor's certificate of credit counseling. By altering a certification to the court, [debtor's counsel's] secretary violated many professional obligations required of [debtor's counsel] as an officer of the court, a member of the Virginia State Bar, and a member of the bankruptcy bar. By not reviewing papers prepared for filing by his secretary, [debtor's counsel] failed to reasonably ensure that his staff's conduct was compatible with his professional obligations. Pursuant to Rule 5005-4 of the United States Bankruptcy Court for the Western District of Virginia Local Rules, "[t]he electronic filing of a document by or on behalf of a User of the Electronic Case Filing System shall constitute the signature of such User for all purposes under the Bankruptcy Code and Rules, including specifically FRBP 9011." 7

And, finally, the court finds cause for a determination of whether sanctions should be imposed pursuant to Bankruptcy Rule 9011(c)(1)(B) for presenting a petition to the court and representing that the claims were warranted and that the factual allegations had evidentiary support. See Fed. R. Bankr. P. 9011(b).

IV. Hypothetically Speaking...

A. Does One Size Fit All?

- 1. Facts: Debtors met with their attorney briefly during the initial consultation and then not again until their meeting of creditors. As a result of this limited interaction, debtors' counsel failed to appreciate that the garnishment which the debtors were anxious to quash stemmed from a judgment which was foreseeably going to form the basis of an objection to discharge. *In re Seare*, 493 B.R. 158, 181 (Bankr. D. Nev. 2013)
- 2. Maybe One Size Does Not Fit All: The root problem is a view of legal practice as a mass consumer good rather than a relationship founded on trust and individualized attention. The practice of law is a professional service, not a prepackaged, one-size-fits-all product. *In re Seare*, 493 B.R. 158, 181 (Bankr. D. Nev. 2013)
- 3. One Size Does Not Fit All: Attorney failed to appreciate the importance of understanding debtors' individual goals and needs. His boilerplate forms and standardized approach belie a manner of legal practice that is all too common in consumer bankruptcy—an approach which may suffice for a lot of people, a lot of the time, but is prone to failing clients with circumstances that do not fit the mold of the prototypical consumer debtor.
- "Competent handling of a legal matter includes inquiry into and analysis of the factual and legal elements of the problem, and use of methods and procedures meeting the standards of competent practitioners." ABA MODEL RULE 1.1 cmt. 5. "The level of competency heightens as the complexity and specialized nature of the matter increase." *In re Seare*, 493 B.R. at 181.
- 4. Bankruptcy clients rely on their attorneys to explain an unfamiliar and complicated process so that they can make informed, appropriate decisions. An attorney has an affirmative duty to meet with and counsel his clients, answer any questions the client may have and explain the legal significance of their actions. *Robbins v. Delafield, et al. (In re Williams)*, 2018 WL 32 (Bankr.W.D.Va.)

- B. How Important is it to Reconcile the Information in the Schedules?
 - 1. Facts: On the Statement of Financial Affairs, the debtors disclosed payments made within 90 days of the filing. Further, the disclosure indicated that the individuals referenced as having received the payments were still owed money. None of the individuals were listed as creditors. *In re Hart*, 540 B.R. 363 (2015).
 - 2. Lawyers Should Check that the Information Contained in Schedules is Internally Consistent: The firm's practice of having their untrained, unsupervised clerical staff prepare all documents, with the attorneys then spending, at most, a few minutes with the clients to sign the paperwork, is one cause of the repeated problems. Likewise, this Court has admonished the firm's attorneys that their review of client information must also be more than perfunctory. In re Hart, 540 B.R. 363 (2015) (citing Bergae, 2014 WL 1419586, at *5). When the attorneys actually review documents, they often fail to compare information on related documents or double check the accuracy of the information provided even when the information on its face appears suspect. *Id.* (citing Carter, 2014 WL 4802919, at *6–7) (zero value listed for commercial building should have raised red flag and caused firm attorney to make further inquiry). Initial mistakes are often compounded by the failure of the firm's attorneys to take responsibility for their errors and to promptly file corrected documents. Id.
 - 3. Maybe It's Okay to Blame the Debtor? The *Hart Court* rejected this argument, stating that if a debtor was "responsible not only to provide information about her financial affairs to her attorneys but also to explain to them how to prepare the legal documents, then the attorneys provided no more than a typing service." *Id. at 369*.

Not only is not okay to blame the debtor, attorneys cannot ignore unpleasant facts and have an ethical duty to inquire further. As noted in *In re Pigg*, 2015 WL 7424886 * 27 (Bankr. W.D. Mo.)(referencing the Missouri Rules of Professional Conduct and explaining the interplay with 11 U.S.C. § 704):

Attorneys who learn of previously undisclosed assets or transfers may not simply turn a blind eye. Setting aside for a moment the attorney's duty to reasonably investigate assets and the attorney's signature as a certification that he has performed that duty under § 704(b), ethical duties are implicated as well. Debtors filing Chapter 7 bankruptcies are generally seeking a discharge of their debts, maximization of the assets they may keep, and a "fresh start." In keeping with those objectives, it is unethical for an attorney to ignore undisclosed assets or transfers since to do so limits the scope of what the debtor hopes to achieve in a bankruptcy representation under MRPC 4–1.2.

In addition to the attorney's § 704(b) statutory duties, the debtor's attorney is ethically obligated to explain the ramifications to the client "to the extent reasonably necessary to permit the client to make informed decisions regarding the representation." MRPC 4–1.4(b). Thus, upon discovery of this information, the debtor's attorney not only must conduct a further investigation, but must explain the ramifications in a manner sufficient to allow the debtor to make an informed decision about what to do.

- 4. Leaving it to a lay person to meet with the client, go over the petition and schedules, verify their accuracy, explain the ramifications, answer questions, and obtain the signature is beyond the pale in this Court. This is unacceptable practice, and this practice shall stop. *Williams*, 2018 WL 832894 at *32-33 (Bankr. W.D. Va.).
- C. Who Really Checks this Stuff Anyway?
- 1. Lawyers Should Use Readily Available Tools to Verify Information? "...Case law amply supports a higher investigative obligation when an attorney has special knowledge of a fact or issue. *In re Dean*, 401 B.R. 917 (sanctioning attorney for not checking status of lien on motor home title after referring them to an attorney to place a lien on the title noting that...(the attorney) did not adequately inquire as to the accuracy of the information reported by Debtors in the schedules as required by § 707(b)(4)(D). Moreover, in failing to protect his clients' interests in the motorhome from Trustee's reach, [the attorney] did not satisfy applicable Idaho standards of professional responsibility to represent his clients diligently and competently. Because of his lack of diligence, while debtors obtained a discharge of their debts, they lost a critical asset in connection with the bankruptcy case.); *In re Parikh*, 508 B.R. 762 (citing

counsel's failure to review a previous, recently- filed chapter 13 petition and schedules when filing a new chapter 7 petition); *In re Alessandro*, 2010 WL 3522255 (Bankr. S.D.N.Y. 2010) (ordering disgorgement of attorney who accepted debtor's word and failed to check PACER to find client's five previous bankruptcy filings prior to filing an emergency new case to stop a foreclosure).

- 2. Once the Case is Filed, Should it Be Fixed? **Yes**. As the *Alessandro* court noted: The duty of reasonable inquiry imposed upon an attorney requires the attorney ... to seek relief from the court in the event that the attorney learns that he or she may have been misled by a debtor." In re Thomas, 337 B.R. 879, 892 (Bankr. S.D. Tex. 2006); In re Robinson, 198 B.R. 1017, 1024 (Bankr.N.D.Ga.1996). The court in *In re Robinson* acknowledged that "[s]ometimes ...inquiry is not possible until the case is filed, usually where the Debtor's attorney has little time to investigate while preparing a case for filing in a short period of time to protect the Debtor's rights...." In re Robinson, 198 B.R. at 1024. The Robinson court, however, observed that Debtor's attorney knew within the first ten days after the filing of the case that Debtor had no intent to reorganize, concluding that "Debtor's attorney should have immediately attempted to persuade the debtor to voluntarily dismiss the case. If the debtor adamantly refused to dismiss, the attorney could have sought to withdraw for cause." Id.
- 3. *In re Mosley-Ridley* (Case No. 14-60323, Doc. 28) (Bankr. W.D. Va. 2015) (Connelly, J)

In her motion to review attorney's fees, the U.S. Trustee asserts that [debtor's counsel] violated Virginia Rules of Professional Conduct 3.3 and 4.1. An attorney licensed by the Virginia State Bar has the ethical obligation not to make false statements to a tribunal or other persons in the course of representing a client. Specifically, Rule 3.3(a), Candor Toward the Tribunal, provides that "[a] lawyer shall not knowingly . . . make a false statement of fact or law to a tribunal . . . or. . . offer evidence that the lawyer knows to be false." Va. Rule of Prof'l Conduct 3.3(a). (footnote omitted).

Duty of candor to the tribunal requires professional conduct of an attorney analogous to the conduct expected by bankruptcy practitioners under Federal Rule of Bankruptcy Procedure 9011. *See* Fed. R. Bankr. P. 9011; *see also In re T.H.*, 529 B.R. 112, 144 (Bankr. E.D. Va. 2015) (finding

that Rule 9011 "similarly provides that an attorney's signature on a pleading filed in this Court constitutes a representation that the attorney had a good faith basis in fact or in law for filing the pleading"). Rule 9011 substantially conforms to Federal Rule of Civil Procedure 11, and thus this Court "may look to case law interpreting Rule 11." *In re Tucker*, 516 B.R. 340, 345 (Bankr. W.D. Va. 2014) (quoting *In re Babcock*, 258 B.R. 646, 651 (Bankr. E.D. Va. 2001)). In the Fourth Circuit, a judge must use "an objective standard of reasonableness. . . . [T]he court must derive the signer's purposes from objective evidence of the signer's motive in filing the document." *McGahren v. First Citizens Bank & Trust Co. (In re Weiss)*, 111 F.3d 1159, 1171 (4th Cir. 1997). The Court also "may consider circumstantial facts that surround the filing as evidence of the signer's purpose." *Id*.

b. Duty of truthfulness

Similarly, Rule 4.1, Truthfulness in Statements to Others, provides that "[i]n the course of representing a client a lawyer shall not knowingly . . . make a false statement of fact or law." Va. Rule of Prof'l Conduct 4.1. "A misrepresentation can occur if the lawyer incorporates or affirms a statement of another person that the lawyer knows is false." Va. Rule of Prof'l Conduct 4.1, cmt. 1. The duty of truthfulness in statements to others requires that an attorney not knowingly make false factual statements to third persons; this "state of mind . . . may be inferred from the surrounding circumstances and encompasses careless and recklessly negligent conduct." *Ausherman v. Bank of Am. Corp.*, 212 F. Supp. 2d 435, 445 (D. Md. 2002). This rule governing the duty of truthfulness is worded almost identically to the duty of candor to the tribunal and should be interpreted similarly. *See id.* at 446.

And, in synthesizing the ethical obligations with those contained in the Bankruptcy Code, the Court noted:

"Bankruptcy Code section 707(b)(4)(D) provides that "[t]he signature of an attorney on the petition shall constitute a certification that the attorney has no knowledge after an inquiry that the information in the schedules . . . is incorrect." *Id.* § 707(b)(4)(D); *see In re Smith*, No. 13-31565-KLP, 2014 WL 128385, at *6 (Bankr. E.D. Va. Jan. 14, 2014) (finding a violation of section 707(b)(4)(D) and Rule 9011 when attorney failed to "make the reasonable inquiry necessary to determine that the information

contained in the Exhibit D he filed with the Court was accurate"). Bankruptcy Code section 707(b)(4)(C) provides that "[t]he signature of an attorney on a petition, pleading, or written motion shall constitute a certification that the attorney has—(i) performed a reasonable investigation . . . and (ii) determined that the petition, leading, or written motion—(I) is well grounded in fact." See 11 U.S.C. § 07(b)(4)(C). It could hardly be more clear that an attorney has a duty to verify that the information disclosed in the bankruptcy schedules is accurate and substantiated." In re Mosley-Ridley, Case No. 14-60323, Doc. 28, page 10 (Bankr. W.D. Va. 2015) (Connelly, J.)

V. Bankruptcy Code Section 704(b)(C) and (D)

A. 11 U.S.C. § 707(b)(4)—

- (C) The signature of an attorney on a petition, pleading, or written motion shall constitute a certification that the attorney has--
- (i) performed a reasonable investigation into the circumstances that gave rise to the petition, pleading, or written motion; and
- (ii) determined that the petition, pleading, or written motion--
- (I) is well grounded in fact; and
- (II) is warranted by existing law or a good faith argument for the extension, modification, or reversal of existing law and does not constitute an abuse under paragraph (1).
- **(D)** The signature of an attorney on the petition shall constitute a certification that the attorney has no knowledge after an inquiry that the information in the schedules filed with such petition is incorrect.
- B. The legislative intent behind §707(b)(4)(C) and (D) has been described as follows:

[D]ebtors' counsel are to exercise significant care as to the completeness and accuracy of *all* recitations on their clients' schedules, after they have made a factual investigation and legal evaluation that conforms to the

standards applicable to any attorney filing a pleading, motion, or other document in a federal court. The content of a debtor's petition and schedules is relied on and should have the quality to merit that reliance. *In re Robertson*, 370 B.R. 804, 809 n. 8 (Bankr. D. Minn. 2007).

Courts have observed that Congress intended § 707(b)(4)(C) and (D) be read together, such that the requirement of a reasonable investigation should apply to the information in the petition as well as the schedules and statements. *See Orton v. Hoffman (In re Kayne)*, 453 B.R. 372, 381–82 (9th Cir.B.A.P.2011).

The BAP equated the analyses under Section 707(b)(4)(C) and Rule 9011—" 'a debtor's attorney has a duty, equivalent to that under [Rule] 9011 to perform a reasonable investigation into the circumstances giving rise to the documents before filing them in a Chapter 7 case' "Id. at 381 (quoting *In re Withrow*, 405 B.R. 505, 511–12 (1st Cir. BAP 2009) (emphasis added) ["In re Withrow (BAP)"], aff'g In re Withrow, 391 B.R. 217 (Bankr.D.Mass.2008) ["In re Withrow (Bankr.Ct.)"]). In other words, Rule 9011 is "enhanced" by the BAPCPA additions of Section 707(b)(4)(C) and (D), and "evinces a policy that a debtor's attorney exercise independent diligence and care in ensuring that there is evidentiary support for the information contained in the client's bankruptcy schedules." In re Kayne, 453 B.R. at 385 (citing In re Dean, 401 B.R. 917, 924 (Bankr. D. Idaho 2008)). Likewise, the attorney must exercise independent diligence to investigate the facts underlying the client's desire to file for bankruptcy to comply with Section 707(b)(4)(C). The "reasonable investigation" required under Section 707(b)(4)(C) is coterminous with the "reasonable inquiry" required under Rule 9011. See id. Seare, 493 B.R. at 209.

D. Cases Discussing "reasonable inquiry"

1. In re Robinson

"The duty of reasonable inquiry imposed upon an attorney by the Federal Rules and by virtue of the attorney's status as an officer of the court owing a duty to the integrity of the system requires that the attorney (1) explain the requirement of full, complete, accurate, and honest disclosure of all information required of a debtor; (2) ask probing and pertinent questions designed to elicit full, complete, accurate, and honest disclosure of all information required of a debtor; (3) check the debtor's responses in the petition and schedules to assure they are internally and externally consistent; (4) demand of the debtor full, complete, accurate, and honest disclosure of all information required before the attorney signs and files the petition; and (5) seek relief from the court in the event that the attorney learns that he or she may have been misled by a debtor." (emphasis added).

<u>Notably</u>, the second requirement places an affirmative duty on the attorney to take steps to ensure that the client is providing complete and accurate information. Merely relying on what the debtor provides is insufficient. The attorney must engage with the client and not just take a passive role; "attorneys must exercise not only supervision, but, more importantly, professional judgment that derives only through *personal involvement in the case and evaluation of the client's needs.*" (emphasis added). *In re Robinson*, 198 B.R. 1017, 1024 (Bankr.N.D.Ga.1996))

2. In re Withrow

In addition, under new §§ 707(b)(4)(C) and (D) (as revised by BAPCPA), a debtor's attorney has a duty, equivalent to that under Bankruptcy Rule 11, to perform a reasonable investigation into the circumstances giving rise to the documents before filing them in a chapter 7 case. For example, under new § 707(b)(4)(C), attorneys are subject to an automatic certification of meritoriousness, based upon a reasonable investigation, as to any "petition, pleading, or written motion" signed by them. *See* 11 U.S.C. § 707(b)(4)(C). Furthermore, under new § 707(b)(4)(D), an attorney's signature on a client's bankruptcy petition is deemed a representation that "the attorney has no knowledge after an inquiry that the information in the schedules filed with such petition is

incorrect." See 11 U.S.C. § 707(b)(4)(D). In re Withrow, 405 B.R. 505, 512 (1st Cir. BAP 2009).

3. In re Seare

To summarize, Section 707(b)(4)(C) serves as an enhancement to Rule 9011. The "reasonable investigation" under this section is indistinct from the "reasonable inquiry" under Rule 9011. To comply with Section 707(b)(4)(C), the attorney must perform an objectively reasonable investigation into the circumstances giving rise to the petition, assessed at the time the petition was filed. 11 U.S.C. § 707(b)(4)(C) (2012). The attorney cannot take all of the client's assertions at face value nor rely solely upon the information provided by the client. The attorney may rely on her client's objectively reasonable assertions, but where the clientprovided information is internally (or externally) inconsistent, materially incomplete, or raises "red flags," the attorney is obligated to probe further—by asking questions, obtaining additional documents, or by some other means. Again, the attorney is the expert and cannot rely upon a client's limited understanding of what constitutes the "complete" or "necessary" information that the attorney must have nor what information is or is not relevant to the client's particular situation. Seare at 211.

There is clear consensus, however, that an attorney cannot solely rely on the information provided by a client if such information is reasonably apparent to be incomplete or inconsistent or raises a "red flag."

4. *In re Moffett*

The Court rejected an attorney's attempt to blame his client for not providing complete information:

What [the attorney] misses, however, is that the Debtor provided exactly what she was told she had to provide to get her case filed. The fault for the lack of complete information rests with [the attorney] for not insisting that clients he represents be told—and required—to bring in all necessary information before a case will be filed. He cannot absolve himself of the duty to conduct a reasonable investigation [under § 707(b)(4)(C)] by affirmatively allowing clients to bring in only the bare minimum of information and then claiming that it is not his fault that he did not have sufficient information to review. *In re Moffett*, 2012 WL 693362, at *3 (Bankr. C.D. Ill.).

5. In re Varan

A defense of zealous advocacy in the face of allegations of failure to full disclosures will be met with the following:

... "[A] lawyer's duty of candor to the court must always prevail in any conflict with the duty of zealous advocacy." *United States Dep't of Hous. & Urban Dev. v. Cost Control Mktg. & Sales Mgmt. of Va., Inc.*, 64 F.3d 920, 925 (4th Cir.1995); *see also Cleveland Hair Clinic, Inc. v. Puig*, 200 F.3d 1063, 1067 (7th Cir.2000) (noting that the comment to Rule 3.3 of the Rules of Professional Conduct for the Northern District of Illinois Rule 3.3 of the Rules of Professional Conduct for the Northern District of Illinois states that a lawyer's task of maintaining client confidence "is qualified by the advocate's duty of candor to the tribunal"). This interpretation does not denigrate a lawyer's duty to zealously represent his or her clients, for that duty is always understood to mean zealous representation within the bounds of the law and ethical conduct. *In re Varan*, 2014 WL 2881162 * 10 (Bankr. N.D. Ill. 2014).

VI. 11 U.S.C. § 526(a)(2)

A. Section 26(a)(2) provides:

- (a) A debt relief agency shall not--
- (1) fail to perform any service that such agency informed an assisted person or prospective assisted person it would provide in connection with a case or proceeding under this title;
- (2) make any statement, or counsel or advise any assisted person or prospective assisted person to make a statement in a document filed in a case or proceeding under this title, that is untrue or misleading, or that upon the exercise of reasonable care, should have been known by such agency to be untrue or misleading;
- (3) misrepresent to any assisted person or prospective assisted person, directly or indirectly, affirmatively or by material omission, with respect to
 - (A) the services that such agency will provide to such person; or

(B) the benefits and risks that may result if such person becomes a debtor in a case under this title...

B. Case Law under Section 526

- 1. Section 526(a)(2) is violated when a debt-relief agency "counsel[s] or advise[s] any assisted person" to make a fraudulent or misleading statement in a document in a bankruptcy case. The statute says nothing about whether the document containing that statement also must then be filed. Section 7206(2), however, punishes anyone who "counsels or advises *the preparation or presentation*" of a tax return or other document (emphasis added). In other words, § 7206(2) targets the improper counseling of the completed act (preparing or presenting a false return), whereas § 526(a)(2) targets making a false statement *or* advising an assisted person to make a false statement in a bankruptcy document. 770 F.3d 719, 723 (8th Cir. 2014).
- 2. A debt relief agency may not mislead an assisted person about the services it will provide. *See, e.g., Jonak v. McDermott,* 511 B.R. 586, 601 (D. Minn. 2014) (use of the business name the "Affordable Law Center" was a misrepresentation because the defendant was not an attorney); *McDow v. Am. Debt Free Ass'n (In re Spence),* 411 B.R. 230, 241 (Bankr. D. Md. 2009) (it was misleading to suggest the debt relief agency would file a bankruptcy case when an outside firm filed the petition). A material omission that misleads the assisted person is a misrepresentation. *See* 11 U.S.C. § 526(a)(3).

VII. 11 U.S.C. § 527(b)

A. Section 527(b) provides:

(b) A debt relief agency providing bankruptcy assistance to an assisted person shall provide each assisted person at the same time as the notices required under subsection (a)(1) the following statement, to the extent applicable, or one substantially similar. The statement shall be clear and conspicuous and shall be in a single document separate from other documents or notices provided to the assisted person:

"IMPORTANT INFORMATION ABOUT BANKRUPTCY ASSISTANCE SERVICES FROM AN ATTORNEY OR BANKRUPTCY PETITION PREPARER.

"If you decide to seek bankruptcy relief, you can represent yourself, you can hire an attorney to represent you, or you can get help in some localities from a bankruptcy petition preparer who is not an attorney. THE LAW REQUIRES AN ATTORNEY OR BANKRUPTCY PETITION PREPARER TO GIVE YOU A WRITTEN CONTRACT SPECIFYING WHAT THE ATTORNEY OR BANKRUPTCY PETITION PREPARER WILL DO FOR YOU AND HOW MUCH IT WILL COST. Ask to see the contract before you hire anyone.

"The following information helps you understand what must be done in a routine bankruptcy case to help you evaluate how much service you need. Although bankruptcy can be complex, many cases are routine.

"Before filing a bankruptcy case, either you or your attorney should analyze your eligibility for different forms of debt relief available under the Bankruptcy Code and which form of relief is most likely to be beneficial for you. Be sure you understand the relief you can obtain and its limitations. To file a bankruptcy case, documents called a Petition, Schedules, and Statement of Financial Affairs, and in some cases a Statement of Intention, need to be prepared correctly and filed with the bankruptcy court. You will have to pay a filing fee to the bankruptcy court. Once your case starts, you will have to attend the required first meeting of creditors where you may be questioned by a court official called a 'trustee' and by creditors.

"If you choose to file a chapter 7 case, you may be asked by a creditor to reaffirm a debt. You may want help deciding whether to do so. A creditor is not permitted to coerce you into reaffirming your debts.

"If you choose to file a chapter 13 case in which you repay your creditors what you can afford over 3 to 5 years, you may also want help with preparing your chapter 13 plan and with the confirmation hearing on your plan which will be before a bankruptcy judge.

"If you select another type of relief under the Bankruptcy Code other than chapter 7 or chapter 13, you will want to find out what should be done from someone familiar with that type of relief.

- "Your bankruptcy case may also involve litigation. You are generally permitted to represent yourself in litigation in bankruptcy court, but only attorneys, not bankruptcy petition preparers, can give you legal advice."
- (c) Except to the extent the debt relief agency provides the required information itself after reasonably diligent inquiry of the assisted person or others so as to obtain such information reasonably accurately for inclusion on the petition, schedules or statement of financial affairs, a debt relief agency providing bankruptcy assistance to an assisted person, to the extent permitted by nonbankruptcy law, shall provide each assisted person at the time required for the notice required under subsection (a)(1) reasonably sufficient information (which shall be provided in a clear and conspicuous writing) to the assisted person on how to provide all the information the assisted person is required to provide under this title pursuant to section 521, including--
- (1) how to value assets at replacement value, determine current monthly income, the amounts specified in <u>section 707(b)(2)</u> and, in a chapter 13 case, how to determine disposable income in accordance with <u>section 707(b)(2)</u> and related calculations;
- (2) how to complete the list of creditors, including how to determine what amount is owed and what address for the creditor should be shown; and
- (3) how to determine what property is exempt and how to value exempt property at replacement value as defined in <u>section 506</u>.
- (d) A debt relief agency shall maintain a copy of the notices required under subsection (a) of this section for 2 years after the date on which the notice is given the assisted person.
- B. *In re Santos*, 2020 WL 1304142 *13 (Bankr. N.D. Tex.) held that Section 527 requires:
 - (1) Attorneys must provide "clear and conspicuous written notice" advising the debtor that all information disclosed in the required filings and schedules must be "complete, accurate, and truthful" and that failure to comply may result in dismissal and/or sanctions;

- (2) Attorneys must provide prospective debtors with a copy of the statement included in Section 527(b), which is intended to enable prospective debtors to make an informed decision whether or not to file; and
- (3) Attorneys must either obtain accurate information that their debtor clients are required to disclose or supply their debtor clients with enough directions on how to acquire all the information that they need in order to file.

VIII. Federal Rule of Bankruptcy Procedure 1008

A. Federal Rule of Bankruptcy Procedure 1008 provides:

All petitions, lists, schedules, statements and amendments thereto shall be verified or contain an unsworn declaration as provided in 28 U.S.C. § 1746.

B. 28 U.S.C. § 1746: The impact of unsworn declarations under penalty of perjury is as follows:

Wherever, under any law of the United States or under any rule, regulation, order, or requirement made pursuant to law, any matter is required or permitted to be supported, evidenced, established, or proved by the sworn declaration, verification, certificate, statement, oath, or affidavit, in writing of the person making the same (other than a deposition, or an oath of office, or an oath required to be taken before a specified official other than a notary public), such matter may, with like force and effect, be supported, evidenced, established, or proved by the unsworn declaration, certificate, verification, or statement, in writing of such person which is subscribed by him, as true under penalty of perjury, and dated, in substantially the following form:

(1) If executed without the United States: "I declare (or certify, verify, or state) under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed on (date). (Signature)".

(2) If executed within the United States, its territories, possessions, or commonwealths: "I declare (or certify, verify, or state) under penalty of perjury that the foregoing is true and correct. Executed on (date). (Signature)".

C. Efficacy of Rule 1008:

- 1. Debtor: Under Rule 1008, the debtor must sign "all petitions, lists, schedules, statements and amendments thereto" as a means of (i) authorizing the filing of the documents, (ii) verifying, under penalty of perjury, that the debtor has reviewed the information, and (iii) verifying that the information is "truthful and accurate to a degree that only the debtor [herself] could verify." Briggs v. LaBarge (In re Phillips), 317 B.R. 518, 523 (8th Cir. BAP 2004).
- 2. Attorney: an attorney "who files schedules and statements on a debtor's behalf makes a certification regarding the representations contained therein"—one which constitutes an "endorsement" formed after a reasonable inquiry. *In re Withrow*, 405 B.R. 505, 512 (1st Cir. BAP 2009).
- 3. "The verification requirement under Bankruptcy Rule 1008 relates to Bankruptcy Rule 9011(b) because, by failing to obtain the debtor's verification as to the accuracy of the documents he files, an attorney falsely represents to the court that 'the allegations and other factual contentions have evidentiary support." *In re Futreal*, 2016 WL 2609644 (Bankr. W.D. Va.) *citing In re Bradley*, 495 B.R. 747, 779 (Bankr. S.D. Tex. 2013).

IX. Rule 9011 of the Federal Rules of Bankruptcy Procedure (and Rule 3.3 of the Rules of Professional Conduct)

As highlighted and emphasized by Judge St. John in *In re T.H.* 529 B.R. 112 (Bankr. E.D. Va. 2015):

Virginia Rule of Professional Conduct 3.3 provides, in part, that an attorney shall display candor towards the Court and will not make a false statement of fact or law to this Court. Va. Rule of Prof'l Conduct 3.3. "Section 8.01–271.1 of the Code of Virginia states that a lawyer's signature on a pleading constitutes a certification that the lawyer believes, after reasonable inquiry, that there is a factual or legal basis for the pleading." Va. Rule of Prof'l Conduct 3.3, cmt. 3 (*citing* Va. Code § 8.01–271.1). Federal Rule of Bankruptcy Procedure 9011 similarly provides that an attorney's signature on a pleading filed in this Court constitutes a representation that the attorney had a good faith basis in fact or in law for filing the pleading. Fed. R. Bankr. P. 9011. 529 B.R. at 144.

A. Rule 9011. Signing of Papers; Representations to the Court; Sanctions; Verification and Copies of Papers

- (a) Signature. Every petition, pleading, written motion, and other paper, except a list, schedule, or statement, or amendments thereto, shall be signed by at least one attorney of record in the attorney's individual name. A party who is not represented by an attorney shall sign all papers. Each paper shall state the signer's address and telephone number, if any. An unsigned paper shall be stricken unless omission of the signature is corrected promptly after being called to the attention of the attorney or party.
- (b) Representations to the court. By presenting to the court (whether by signing, filing, submitting, or later advocating) a petition, pleading, written motion, or other paper, an attorney or unrepresented party is certifying that to the best of the person's knowledge, information, and belief, formed after an inquiry reasonable under the circumstances,—
 - (1) it is not being presented for any improper purpose, such as to harass or to cause unnecessary delay or needless increase in the cost of litigation; (2) the claims, defenses, and other legal contentions therein are warranted
 - by existing law or by a nonfrivolous argument for the extension, modification, or reversal of existing law or the establishment of new law;
 - (3) the allegations and other factual contentions have evidentiary support or, if specifically so identified, are likely to have evidentiary support after a reasonable opportunity for further investigation or discovery; and

(4) the denials of factual contentions are warranted on the evidence or, if specifically so identified, are reasonably based on a lack of information or belief.

B. Case Law regarding Rule 9011

1. As noted by Judge Black in *In re Panthera Enterprises, LLC:*

At a minimum, Rule 9011(b)(3) places on attorneys a duty to make some affirmative investigation into the facts represented in documents submitted to the court. *In re Obasi*, No. 10–10494 SHL, 2011 WL 6336153 at *5 (Bankr. S.D.N.Y. Dec. 19, 2011). While "the investigation performed by a signatory need not be to the point of certainty to be reasonable," a "signer must explore readily available avenues of factual inquiry." *Id.* Though an attorney may generally rely on objectively reasonable client representations, the attorney must independently verify publicly available facts to determine if the client representations are objectively reasonable. *Hadges v. Yonkers Racing Corp.* 48 F.3d 1320, 1329 (2d Cir. 1995). 2021 WL 1235788 *5 (Bankr. N.D. WV).

- 2. The failure to cross check information provided in answer to SOFA questions with information provided for a debtor's schedules does not constitute the type of reasonable inquiry required by Rule 9011. And the failure to question suspicious or obviously inaccurate information also falls well short of the required standard. *In re Hart*, 540 B.R. 363, 369 (Bankr. C.D. Ill. 2015) (*citing Carter*, 2014 WL 4802919, at *6).
- 3. The duty of reasonable inquiry imposed upon an attorney requires the attorney (1) to explain the requirement of full, complete, accurate, and honest disclosure of all information required of a debtor; (2) to ask probing and pertinent questions designed to elicit full, complete, accurate, and honest disclosure of all information required of a debtor; (3) to check the debtor's responses in the petition and schedules to assure they are internally and externally consistent; (4) to demand of the debtor full, complete, accurate, and honest disclosure of all information required before the attorney signs and files the petition; and (5) to seek relief from the court in the event that the attorney learns that he or she may have been

misled by a debtor ... *In re Thomas*, 337 B.R. 879, 892-893 (Bankr. S.D. Tex. 2006) (*citing In re Robinson*, 198 B.R. 1017 (Bankr. N.D.Ga.1996)).

When one or more attorneys allow one or more clients to abuse the system, the harm which devolves is not limited to the affected creditors. By example and word of mouth, the "technique" spreads until it is no longer perceived by the Bar and by debtors as an abuse but as a permissible manipulation of the system. In the meantime, respect for the bankruptcy system, including attorneys who wish to assist honest debtors, deteriorates. When public respect for any part of the legal system falters, it harms everyone involved in the system, which must rely on honest participation. *Id.* (*citing In re* Armwood, 175 B.R. 779 (Bankr.N.D.Ga.1994)).

4. The required representations in a complete bankruptcy filing are numerous, including representations of the debtor's assets, liabilities, creditors, income, and expenses. Federal Rule of Bankruptcy Procedure 9011 requires attorneys sign all documents filed in a case to certify "to the best of the person's knowledge, information, and belief, formed after an inquiry reasonable under the circumstances" that "the allegations and other factual contentions have evidentiary support. *Emergency* circumstances do not obviate this requirement. Even in the case of filing a "skeleton petition," Rule 9011 mandates the attorney certify the veracity of the pleadings and make certain basic representations, including that the debtor is eligible to file under a particular chapter and that the filing is appropriate for the debtor's circumstances. In re T.H., 529 B.R. 112, 139-140 (Bankr. E.D. Va. 2015) (citations omitted) (emphasis added). As noted above, Judge St. John properly equates violations of this requirements with also failing to meet an attorney's duty of candor to the tribunal in violation of Rule 3.3.

X. West Virginia Attorney Disciplinary Cases

Lawyer Disciplinary Bd. V. Burke (2012): Admonishment

Attorney violated Rules 1.3 and 1.4(a) and (b), as well as Rule 1.15, when a medical malpractice case in which the Debtor was the Plaintiff was settled and proceeds were distributed without participation by or notice to the Chapter 7 Trustee. The attorney withdrew from representation post-petition in the medical malpractice case which was filed before the client filed for bankruptcy. The

attorney was contacted by the Chapter 7 Trustee before his withdrawal and well before co-counsel settled the case. Attorney did not submit a notice or motion of withdrawal in the bankruptcy case. Attorney's lack of selfish motive and expression of remorse prevented a harsher penalty.